Briefing to the OPTN Board of Directors on

Amend Adult Heart Status 2 Mechanical Device Requirements

OPTN Heart Transplantation Committee

Prepared by: Alex Carmack UNOS Policy and Community Relations Department

Table of Contents

Executive Summary	2
Purpose	3
Background	3
Proposal for Board Consideration	9
Overall Sentiment from Public Comment	11
Public Comment Themes and Considerations	13
Compliance Analysis	15
Implementation Considerations	16
Post-implementation Monitoring	17
Conclusion	18
Policy Language	19
Proposed Data Collection Changes	22
Appendix A: Post-Public Comment Changes	24

Amend Adult Heart Status 2 Mechanical Device Requirements

Affected Policies:

Sponsoring Committee: Public Comment Period: Board of Directors Meeting: 6.1.B.iv Percutaneous Endovascular Mechanical Circulatory Support Device
6.1.B.v Intra-Aortic Balloon Pump (IABP) Heart Transplantation July 27, 2023-September 19, 2022 December 4, 2023

Executive Summary

The Organ Procurement and Transplantation Network (OPTN) Board of Directors approved substantial modifications of the adult heart allocation policy in December 2016.¹ The changes, which were implemented in October 2018,² created more granular statuses based on waitlist mortality and other clinical factors.³ Since implementation, assignments to adult heart status 2 by use of the intra-aortic balloon pump (IABP) criterion have accounted for nearly 45 percent of all status 2 waitlist additions.⁴ However, data analysis indicates the waitlist mortality rates of such candidates are less aligned with those of candidates assigned to other status 2 criteria.⁵

As a result, the OPTN Heart Transplantation Committee (the Committee) has developed a policy proposal to better align the eligibility criteria associated with the use of an IABP with the other status 2 requirements and properly align the waitlist mortality rates. Specifically, the Committee proposes modifying the status 2 eligibility criteria by requiring programs to demonstrate a failure of inotropic therapy to stabilize the candidate's cardiogenic shock before proceeding to the placement of an IABP or percutaneous endovascular mechanical circulatory support device (MCSD). The Committee also proposes new requirements for programs to extend a candidate's assignment in status 2 with an IABP or percutaneous endovascular MCSD. This includes demonstrating the candidate failed weaning from the device while still receiving inotropic therapy. Following public comment, the Committee voted to include language that permits candidates who develop ventricular tachycardia (VT), or require cardioversion, defibrillation, or antitachycardia pacing because of inotropic therapy to be listed at status 2, and to allow for those candidates to be extended at status 2 without further attempts at inotropic therapy, in the policy.

¹ Proposal to Modify the Adult Heart Allocation System, OPTN Thoracic Organ Transplantation Committee, December 2016, https://optn.transplant.hrsa.gov/media/2006/thoracic_brief_201612.pdf (accessed June 22, 2023).

² "Modify Adult Heart Allocation." Public Comment, Second Round. OPTN Thoracic Organ Transplantation Committee. https://optn.transplant.hrsa.gov/policies-bylaws/public-comment/modify-adult-heart-allocation-2016-2nd-round/ ³ Proposal to Modify the Adult Heart Allocation System.

⁴ "OPTN Descriptive Data Request, "Three-Year Monitoring of Heart Allocation Proposal to Modify the Heart Allocation System," Prepared for OPTN Heart Transplantation Committee Meeting, October 11, 2022,

https://optn.transplant.hrsa.gov/media/hx1pr13a/data_report_heart_committee_3yr_rpt1_508_compliant.pdf (accessed June 22, 2023)," p. 15.

⁵ "Three-Year Monitoring of Heart Allocation Proposal," p. 31.

This proposal was issued for public comment from July 27, 2023 to September 19, 2023. The Committee reviewed the public comments and made changes to the document to incorporate feedback, discussed below.

Purpose

The purpose of this proposal is to revise the eligibility criteria for IABPs and percutaneous endovascular MCSDs within adult heart status 2 to better reflect the high-level of medical urgency associated with the other adult heart status 2 criteria. To accomplish this, the Committee proposes requiring transplant programs to demonstrate that inotropic therapy was administered to manage the candidate's condition, and the therapy failed prior to the program implanting an IABP or percutaneous endovascular MCSD. The proposal also modifies the status extension requirements by requiring the program to demonstrate the candidate failed weaning from either of the devices while on inotropic therapy.

It is important to note that the proposed requirements involving inotropic therapies would not be a requirement for candidates experiencing an emergency situation in which an IABP or percutaneous endovascular MCSD is needed to save the life of the candidate. Such clinical conditions are addressed in the current OPTN heart allocation policy and are not being modified. Following public comment, the Committee voted to modify the proposal to allow the use of an IABP or percutaneous endovascular MCSD for candidates who are experiencing ventricular tachycardia (VT) as a result of the inotropic therapy. This change also allows for these candidates to be extended at status 2 without additional attempts at inotropic therapy.

Background

In December 2016, the OPTN Board of Directors approved a comprehensive revision of adult heart allocation policy. The changes, which were implemented in October 2018, responded to several issues that had arisen since the last major policy changes in 2006. Chiefly among the concerns was that too many patients were assigned to the highest medical urgencies, despite the patients having vastly disparate waiting list mortality risks.⁶ Other disadvantages were also identified including the high volume of exception requests for registering candidates on the waiting list and how candidates were diagnosed and treated.

In response, heart allocation policy was amended to better stratify patients based on medical urgency by creating additional, and more granular statuses.⁷ In addition, standardized definitions were created for certain clinical conditions, such as cardiogenic shock, to make their diagnosis more consistent.⁸ The types of therapies used to support candidates for heart transplant were also given greater attention in the new policies, especially the use of mechanical circulatory support devices. The policy included an increased number of statuses that addressed the changes in therapies and devices, with a goal that transplant programs would be less likely to rely on exception requests to assign their candidates to the appropriate medical urgency.

⁶ Proposal to Modify the Adult Heart Allocation System.

⁷ Proposal to Modify the Adult Heart Allocation System.

⁸ Ryan R. Davies et al., "The New United States Heart Allocation Policy: Progress Through Collaborative Revision," *The Journal of Heart and Lung Transplantation*, Vol. 36, No. 6, June 2017, pp. 595-96, DOI: <u>https://doi.org/10.1016/j.healun.2017.03.010</u>.

While it is generally acknowledged that the policy changes implemented in October 2018 have been successful in improving the waitlist mortality rates of the higher urgency statuses, improvements can still be made to disincentivize the use of therapies and/or mechanical devices to obtain higher urgency listings not matching the patient's clinical condition.⁹ An increase in the use of IABPs, a catheter device that is inserted into the aortic artery that inflates and deflates to assist the heart in pumping blood, has accounted for 45 percent of all status 2 waitlist additions since implementation.¹⁰ Prior to implementation, 13 percent of all heart candidates were supported by an IABP at the time of transplant, post implementation that number increased to nearly 40 percent.¹¹ Implanting an IABP is considered an effective therapy for treating temporary cardiogenic shock, a condition that if not treated quickly can be life-threatening or lead to organ failure or brain injury.¹²

The proposed 2016 change in heart allocation placed the candidates with the highest waitlist mortality rates in status 1, with each subsequent status having lower waitlist mortality rates. This system placed candidates with an IABP in status 2, the second highest status for candidates on the waitlist. Concerns over potential unintended consequences of including IABPs in status 2 were raised during two 2016 public comment periods as the proposal was shared for feedback. Commenters at that time stressed that including IABPs under status 2 would incentivize the use of an IABP by transplant programs in an attempt to list their candidates in a higher status.¹³ The commenters emphasized that IABPs are considered easier to insert than other devices that would qualify a program's candidate for a lower status.¹⁴ In response to this feedback, the Committee decided to make IABP status 2 qualifications more stringent by including stricter criteria to qualify and extend for status 2 with an IABP following public comment.¹⁵

In their post public-comment review of the 2016 proposal, the Committee discussed the use of an IABP as a criterion for status 2 and whether it should be assigned to a lower status. After examining the waitlist mortality data for candidates with an IABP and comparing it to other status 2 and status 3 devices, the data showed the mortality rates of candidates with an IABP was comparable to other status 2 criteria at that time.¹⁶ Therefore, the Committee felt it would be inappropriate to remove the IABP from status 2.¹⁷ The new heart allocation policy with six statuses was implemented in 2018.

Concerns about using an IABP to gain access to a higher status continued post-implementation. In a 2018 white paper, the OPTN Ethics Committee acknowledged this type of scenario potentially occurring within heart allocation.¹⁸ While the white paper focused on several aspects of the transplant process, heart listing criteria was noted for providing an opportunity for manipulation due to the use of therapeutic measures to assess disease severity. By categorizing patients into statuses based on

⁹ "Three-Year Monitoring of Heart Allocation Proposal."

¹⁰ "Three-Year Monitoring of Heart Allocation Proposal," p. 15.

¹¹ "Three-Year Monitoring of Heart Allocation Proposal," p. 47.

¹² "What is Cardiogenic Shock?," National Heart, Lung, and Blood Institute; National Institutes of Health; U.S. Department of Health and Human Services, <u>https://www.nhlbi.nih.gov/health/cardiogenic-</u>

shock#:~:text=If%20not%20treated%20quickly%2C%20cardiogenic,organ%20failure%20or%20brain%20injury. (accessed June 22, 2023).

¹³ Proposal to Modify the Adult Heart Allocation System, p. 23.

¹⁴ Proposal to Modify the Adult Heart Allocation System, p. 23.

¹⁵ Proposal to Modify the Adult Heart Allocation System, p. 13.

¹⁶ Proposal to Modify the Adult Heart Allocation System, p. 24.

¹⁷ Proposal to Modify the Adult Heart Allocation System, pp. 23 and 24.

¹⁸ Manipulation of the Organ Allocation System Waitlist Priority through the Escalation of Medical Therapies, OPTN Ethics Committee, June 2018, <u>https://optn.transplant.hrsa.gov/media/2500/ethics_whitepaper_201806.pdf</u>.

therapeutic intervention and devices the white paper stated, "an unintended consequence of this approach is that a physician can raise the priority status of a patient by instituting more advanced therapeutic measures even in the absence of true medical necessity."¹⁹

A 2023 study examined 3,638 status 2 candidates listed between 2018 and 2021. Of those candidates, 46 percent (1,676) were listed under the IABP criterion.²⁰ The waitlist mortality of the examined IABP candidates was lower than candidates supported by non-dischargeable surgically implanted non-endovascular left ventricular assist devices (LVAD), total artificial heart (TAH), biventricular assist devices (BiVAD), right ventricular assist devices (RVAD), or ventricular assist devices (VAD); the other status 2 criteria.²¹ The status 2 group examined in the study had a median of 6 days to transplant, with 82 percent of the candidates examined receiving a transplant within 28 days.²² This study also clearly demonstrated that waitlist mortality rates for candidates listed under the IABP criteria were more aligned with status 3 candidates than other status 2 mechanical devices.

Another study suggests the increase in candidates supported by IABP at time of transplant is due to the lack of "therapeutic escalation strategies-for example, continued inotropic support vs IABP..."²³ As stated by a different study, "there are likely patients listed as status 2 with an IABP that could have previously been managed with the low doses of inotropes."²⁴ Inotropes are medicinal drugs administered intravenously that assist the heart muscles in pumping blood. A third study examined the decrease in the total number of candidates supported by inotropes from 2017 to 2019. The study explained this decrease by suggesting transplant programs are now using alternative mechanical therapies, primarily IABP, to garner a higher priority status for a candidate.²⁵ The same study simply stated, "the hemodynamic requirements are not limiting use of this treatment [IABP] as much as expected."²⁶

¹⁹ Manipulation of the Organ Allocation System Waitlist Priority through the Escalation of Medical Therapies, p. 1.

²⁰ Thomas C. Hanff et al., "Heart Waitlist Survival in Adults with an Intra-Aortic Balloon Pump Relative to Other Status 2, Status 1, and Inotrope Status 3 Patients," *The Journal of Heart and Lung Transplantation*, vol. 42,3 (2023): p. 370.

Doi:10.1016/j.healun.2022.10.010.

²¹ Hanff et al., "Heart Waitlist Survival in Adults," p. 370.

²² Hanff et al., "Heart Waitlist Survival in Adults," p. 370.

²³ Hanff et al., "Heart Waitlist Survival in Adults," p. 369.

²⁴ Amrut V. Ambardekar and Jordan R.H. Hoffman, "Newton's Laws of Heart Transplant Allocation," *The Journal of Heart and Lung Transplantation*, vol. 42,2 (2023): 207. doi:10.1016/j.healun.2022.11.001.

²⁵ William F. Parker et al., "Practice Changes at U.S. Transplant Centers After the New Adult Heart Allocation Policy," *Journal of The American College of Cardiology*, vol 75, 23 (2020): 2913. https://doi.org/10.1016/j.jacc.2020.01.066.

²⁶ Parker et al., "Practice Changes at U.S. Transplant Centers," p. 2912.

In October of 2022, the Committee reviewed the three-year monitoring report of the heart allocation system. The report showed a 16 percent increase in IABP usage, and the waitlist mortality rates of IABP candidates since the 2018 implementation had become more closely aligned with status 3 rather than status 2 (**Figure 1**).²⁷



Figure 1: Waitlist Mortality for Status 2 Candidates Qualifying by IABP Compared to Overall Adult Statuses 2 and 3

Note: Post-implementation era: October 18, 2018 through October 17, 2021.

The Committee compared the waitlist mortality rates of IABP to the status 3 rates, and to the non-IABP status 2 rates.²⁸ The Committee initially discussed moving the IABP criterion from status 2 to status 3 to properly align the waitlist mortality rates. Another potential solution that was discussed would have required reporting of inotropic use and hemodynamic measurements of candidates with an IABP to justify the use of the device.²⁹ As the Committee began to take steps in building the framework for continuous distribution of hearts, the determination was made to address the unintended increase in IABP use by forming the IABP Status Subcommittee. The intent of the Subcommittee was to focus on developing a consensus solution, while the full committee remained focused on continuous distribution. The Subcommittee considered the two possible solutions.³⁰

The Subcommittee quickly determined moving the IABP to status 3 was unfeasible. First, doing so could disadvantage candidates in which an IABP is the optimal therapy, demonstrated by meeting clinical criteria. The relative affordability of an IABP compared to other devices, and the relative medical ease of inserting the device, makes it a good option for many candidates whose cardiogenic shock cannot be stabilized by inotropes, or who are experiencing an emergency in which medical staff must act quickly to stabilize the candidate.³¹

The Subcommittee then considered the second option, which would require reporting initial attempts to administer inotropic therapy and demonstrate hemodynamics to justify the use of an IABP. If inotropes are administered, and the candidate's condition does not improve, the use of an IABP would be seen as a reasonable option to further assist the heart in pumping blood throughout the body. Also, this solution

²⁸ Meeting Summary for October 11, 2022, meeting, OPTN Heart Transplantation Committee,

²⁷ "Three-Year Monitoring of Heart Allocation Proposal," p. 31.

https://optn.transplant.hrsa.gov/media/u5qdbb3e/20221011_heart_meeting-summary_final.pdf..

²⁹ Meeting Summary for October 11, 2022, meeting, OPTN Heart Transplantation Committee.

³⁰ Meeting Summary for October 11, 2022, meeting, OPTN Heart Transplantation Committee.

³¹ Meeting Summary for April 6, 2023, meeting, OPTN Heart Transplantation Committee, IABP Subcommittee,

https://optn.transplant.hrsa.gov/media/laij1eqm/20230406_iabpsubco_meeting-summary.pdf.

demonstrates the medical urgency of the candidate by providing more detail about attempts to wean the candidate off the device when applying for status 2 extensions. Finally, the inotropic therapies that are used prior to placing an IABP, and to wean a candidate off an IABP, are consistent with the requirements in status 3 *OPTN Policy 6.1.C.ii Multiple Inotropes or a Single High Dose Inotrope Hemodynamic Monitoring*. By adopting the inotropic therapy criteria already used in heart policy, a transplant program can clearly demonstrate an escalation of urgency justifying the candidate being listed at status 2. To extend the candidate at status 2, every 14 days the same inotropic and similar hemodynamic information is required to demonstrate attempts to wean a candidate off the IABP were unsuccessful.³²

The Subcommittee was confident this solution mitigated transplant program use of IABP on less urgent candidates to list the candidate in higher status. This solution, however, did not address Subcommittee concerns regarding other devices being used in the same way. To prevent the same unintended consequence from occurring with another device, the Subcommittee determined the best solution would be to require attempting inotropic therapy and demonstrations of hemodynamic information for both IABP in *OPTN Policy 6.1.B.v Intra-Aortic Balloon Pump (IABP)* and all percutaneous endovascular MCSDs in *OPTN Policy 6.1.B.v Percutaneous Endovascular Mechanical Circulatory Support Device.*³³ The Subcommittee determined the other devices listed within status 2, such as TAH and BiVAD, required surgical procedures far too invasive to result in the same unintended consequence to necessitate more strict criteria in their use.³⁴ Finally, the Subcommittee provided a path for both percutaneous endovascular MCSDs and IABPs use in emergency situations by aligning criteria regarding these specific situations within policy that do not require attempts at inotropic therapy or hemodynamic information during the initial justification for listing in status 2.

³² Meeting Summary for April 6, 2023, meeting, OPTN Heart Transplantation Committee, IABP Subcommittee, https://optn.transplant.hrsa.gov/media/laij1eqm/20230406_iabpsubco_meeting-summary.pdf.

³³ Meeting Summary for April 13, 2023, meeting, OPTN Heart Transplantation Committee, IABP Subcommittee, https://optn.transplant.hrsa.gov/media/oabhcllh/202230413_iabpsubco_meeting-summary.pdf.

³⁴ Meeting Summary for April 13, 2023, meeting, OPTN Heart Transplantation Committee, IABP Subcommittee, https://optn.transplant.hrsa.gov/mdia/oabhcllh/202230413_iabpsubco_meeting-summary.pdf.

To determine the impact and effectiveness of this proposed policy change, a data analysis was performed by the OPTN examining all adult heart candidates who qualified for adult status 2 by IABP between October 18, 2018, and October 17, 2021.³⁵ The question of what proportion of candidates would be impacted by this policy change was examined in two ways. The first analysis examined the proportion of candidates who had qualified for adult status 2 by IABP who also had previously qualified for adult status 3 under *Policy 61.C.ii Multiple Inotropes or a Single High Dose Inotrope Hemodynamic Monitoring*, based on a combination of inotropes and hemodynamic monitoring (**Figure 2**). Of the 2,206 total registrations submitted for status 2 with an IABP, 16.8 percent (370 registrants) had previously submitted a status 3 justification form that listed attempted inotropic therapy. The remaining 83.2 percent (1,836 registrants) did not list any attempted inotropic therapy and would not qualify under the new proposed requirements.



Figure 2: Qualifying Candidates Under Proposed Changes Based on Justification Form Data

The second analysis examined the risk stratification data of the waitlist registrants and the reported use of inotropes (**Figure 3**). Of the same 2,206 registrations submitted for status 2 with an IABP, only 34.7 percent (765 registrants) listed a single high dose, or multiple doses, of inotropes with hemodynamic measurements, the remaining 65.3 percent (1,441 registrants) did not list attempted inotropic therapy and would not qualify under the new proposed requirements.

Figure 3: Qualifying Candidates Under Proposed Changes Based on Reported Risk Stratification Data



This suggests that between 65 percent and 83 percent of candidates qualifying for adult status 2 by IABP between October 18, 2018, and October 17, 2021, would not have qualified for status 2 if this proposed policy change had been in place at the time.

^{83%} of Status 2 IABP candidates never qualified for Status 3 based on inotropes

³⁵ OPTN Descriptive Data Request, "Changes to Status 2 IABP Requirements Data Request," Prepared for OPTN Heart Transplantation Committee, IABP Subcommittee Conference Call, May 4, 2023.

When presented with the Subcommittee's proposed policy change recommendations, the full Committee ultimately agreed this was the most effective course of action. The Committee discussed whether the policy change would limit a transplant program's ability to list a candidate with an IABP in any status. It was noted that candidates on an IABP may still qualify for status 6 criteria if the transplant program cannot demonstrate that the candidate would qualify for the proposed new inotropic and hemodynamic criteria in status 2.³⁶ The Committee supported adding the same criteria to status 2 percutaneous endovascular MCSDs, and left the emergency criteria that does not require hemodynamic measurements or the initial use of inotropes in place as it is in current policy.³⁷

The proposal was released for public comment in July 2023. Some transplant programs voiced concern for candidates who are unable to tolerate inotropes. The use of inotropes could increase the severity of VT and be detrimental to candidate outcomes. The proposal's intent would have allowed candidates experiencing VT to apply for an extension via exceptions.³⁸ However, community response directed the Committee to clearly articulate that to meet the initial listing criteria, inotropic therapy does not need to continue prior to using a device when a candidate develops an arrhythmia, like VT, due to the inotropic therapy. Additionally, if the candidate qualified for status 2 after developing VT while attempting inotropic therapy again. Following the close of public comment, the Committee opted to include these changes in the proposed policy language.³⁹

Proposal for Board Consideration

The Committee proposes adding inotropic and hemodynamic requirements within seven days prior to the use of an IABP or percutaneous endovascular MCSD for candidates to be listed in status 2. Additionally, in the case of emergency interventions, other measurements may be obtained. The proposed inotrope levels are identical to the status 3 criteria found in *OPTN Policy 6.1.C.ii Multiple Inotropes or a Single High Dose Inotrope and Hemodynamic Monitoring*. The Committee decided that these criteria demonstrate a clear need for both an IABP and percutaneous endovascular MCSD, and listing a candidate in status 2 rather than in status 3. For extending a candidate at status 2, transplant programs will need to demonstrate a continued need for the device by reporting continued inotrope therapy and hemodynamic measurements, or documenting VT lasting at least 30 seconds. These hemodynamic measurements are currently in policy; adding ongoing inotrope therapy to the extension criteria will show the necessity of the device and the need for the candidate to remain at status 2.

Medicinal and Hemodynamic Reporting Changes

For the initial listing of a candidate at adult heart status 2, within seven-days prior to implanting an IABP or percutaneous endovascular MCSD support, the transplant program must document that inotropic therapy was attempted Transplant programs have two options for appropriate inotropic therapy to satisfy the first criteria. The first option is at least one high-dose of the following intravenous inotropes:

³⁶ Meeting Summary for May 16, 2023, meeting, OPTN Heart Transplantation Committee.

https://optn.transplant.hrsa.gov/media/tm1ivsf3/20230516_optn-heart-committee_meeting-summary_final.pdf.

³⁷ Meeting Summary for May 16, 2023, meeting, OPTN Heart Transplantation Committee.

³⁸ Meeting Summary for April 6, 2023, meeting, OPTN Heart Transplantation Committee, IABP Subcommittee.

³⁹ Meeting Summary for September 22, 2023, meeting OPTN Heart Transplantation Committee

https://optn.transplant.hrsa.gov/media/4dgpvbr5/20230922_optn-heart_meeting-summary_final.pdf

- Dobutamine (greater than or equal to 7.5 mcg/kg/min)
- Milrinone (greater than or equal to 0.50 mcg/kg/min)
- Epinephrine (greater than or equal to 0.02 mcg/kg/min)

The second option is at least two of the following intravenous inotropes:

- Dobutamine (greater than or equal to 3 mcg/kg/min)
- Milrinone (greater than or equal to 0.25 mcg/kg/min)
- Epinephrine (greater than or equal to 0.01 mcg/kg/min)
- Dopamine (greater than or equal to 3 mcg/kg/min)

If the candidate develops VT while undergoing this inotropic therapy, the inotropes can be stopped and either device may be used to stabilize the cardiogenic shock. The candidate may then be listed at status 2 for 14 days.

The second criteria, a transplant program must provide demonstrate the inotropic therapy did not stabilize the candidate's cardiogenic shock. The transplant program must provide evidence that within one 24-hour period of the same seven days prior to the implant of the device, all the following hemodynamic measurements were e true:

- Systolic blood pressure of less than 90 mmHg
- Cardiac index of less than 2.0 L/min/m²
- Pulmonary capillary wedge pressure of greater than 15 mmHg

If the hemodynamic measurements could not be obtained within the seven-day period prior to implanting the device, a program can list a candidate for status 2 with an IABP or percutaneous endovascular MCSD if within a 24-hour period prior to the device being implanted any one of the following are true:

- CPR was performed on the candidate
- Systolic blood pressure was less than 70 mmHg
- Arterial lactate was greater than 4 mmol/L
- AST or ALT was greater than 1,00U/L

If the cardiogenic shock is not stabilized after receiving inotropes, or if the candidate develops VT, or if hemodynamics could not be obtained due to an emergency the transplant program may list a candidate at status 2 with an IABP or percutaneous endovascular MCSD for 14 days. The transplant program will need to reapply for a status 2 extension every 14 days if the candidate remains on the device. The transplant program must demonstrate a failure to wean the candidate off the device by submitting to the regional review board either the candidate has an intolerance to inotropes due to VT lasting at 30 seconds or all the following:

- The candidate is still supported by the same single high dose, or two lower doses, inotropes required for the initial listing
- The candidate demonstrated a contraindication to being supported by a durable device
- Within 48 hours prior to the status expiring, the transplant program failed at weaning the candidate from the IABP or percutaneous endovascular MCSD evidenced by at least one of the following:



- Mean arterial pressure (MAP) less than 60 mmHg
- o Cardiac index less than 2.0 L/min/m2
- o Pulmonary capillary wedge pressure greater than 15 mmHg
- o SvO2 less than 50 percent measured by central venous catheter

Overall Sentiment from Public Comment

The proposal was released for public comment from July 27 to September 19, 2023, and received 264 comments from both OPTN members and stakeholder organizations that are not OPTN members. Commenters were able to participate through in-person/virtual regional meetings, committee meetings, and a form on the OPTN website. Respondents represented all OPTN member types from all 11 OPTN regions. Respondents were generally supportive of the proposal; however, concerns regarding candidates experiencing arrhythmias who are unable to tolerate inotropes was voiced multiple times. There were also respondents who expressed concern that this proposal may be overly prescriptive and counter to management of care practices at some transplant centers. Finally, multiple respondents asked the Committee to increase specificity regarding the length of time inotropes must be attempted prior to the use of a device, and to demonstrate weaning. The Committee chose not to increase this specificity to allow physicians and centers to determine the best treatment for their candidates. Many of these respondents also asked the Committee to provide additional guidance regarding this policy; the Committee will consider this as a potential future project.

Sentiment collected on public comment proposals is measured on a 5-point Likert scale from strongly oppose to strongly support (1-5). These reports are helpful to spot high-level trends, but they are not meant as public opinion polls or to replace the substantive analysis. Public comment sentiment has been moderately supportive of this proposal, as indicated by the total sentiment score of 3.5 by member type and 3.5 by regional meeting, with some pockets of concern. Below are graphics that illustrate the sentiment of the 251 OPTN Members who participated in public comment for this proposal.

As shown in **Figure 4**, sentiment for the proposal was generally supportive across all OPTN Regions with the lowest sentiment scores coming from OPTN regions 7 and 8. Although regions 7 and 8 had the lowest sentiment scores, the proposal still garnered more support than opposition in those regions and their total regional sentiment scores were not in the opposed range.



Figure 5 shows participation by OPTN member type. The largest engagement came from transplant hospitals, this is to be expected as transplant hospitals make up the majority of regional meeting participants. Transplant hospitals also provided the lowest sentiment score. It is worth noting there were 18 participants from the patient community, these respondents combined to give the proposal a sentiment score of 3.7, a statistical tie for the second highest of all OPTN member types.



Figure 5: Sentiment by OPTN Member Type

Table 1 shows the sentiment totals, by regions. This proposal received 251 total responses. Of those,133 were either strongly supportive or supportive. This accounts for a combined 53% of all responses.Additionally, only 30 respondents were either strongly opposed or opposed. This accounts for 12% of all responses.

Sentiment	1	2	3	4	5	6	7	8	9	10	11	Total	Percent
Strongly Support	0	2	2	5	8	3	1	3	2	1	3	30	11.95%
Support	3	10	8	13	15	12	8	7	8	13	6	103	41.04%
Neutral/ Abstain	1	17	9	9	5	10	7	8	3	11	8	88	35.06%
Oppose	1	3	1	0	3	1	2	4	0	1	1	17	6.77%
Strongly Oppose	0	2	0	1	0	1	3	3	0	1	2	13	5.18%
Total	5	34	20	28	31	27	21	25	13	27	20	251	

Table 1: Sentiment Totals by OPTN Region

Public Comment Themes and Considerations

Additional Pathway to Status 2 Is Needed for Patients with Arrhythmias, Ventricular Tachycardia (VT)

The proposal asked the community if the listed inotropic levels listed are appropriate given the specific needs of some candidates. The substantive written comments made clear there are some candidates who cannot tolerate inotropes, and there should be a specific pathway for these candidates within status 2. Concerns regarding patients with, or who are at risk of developing, ventricular tachycardia (VT), were mentioned at multiple regional meetings and expressed by seven individual commenters.

The Committee considered all of the feedback regarding the matter and agreed that some candidates could experience worsened clinical conditions if they had to meet the qualifying inotropic therapies in the proposal. The Committee members considered whether the existing exception pathway served as the best option for addressing potential arrhythmia issues. For instance, transplant programs could submit an exception request on behalf of a candidate they identified as at risk of experiencing arrhythmias as a result of attempting the identified inotropic therapies. The Committee members expressed concern that such an approach could lead to a substantial increase in the number of exception requests being submitted, and the Committee already believes the number of exception requests being submitted is too high. The members discussed amending regional review board guidance material to better clarify the objectives of the policy change and the types of information transplant programs should provide in an expectation request to demonstrate that a candidate would meet the objective of the proposed changes.

Ultimately, the Committee decided to address the issue directly in the proposed policy. Based on the importance of stabilizing a patient's cardiogenic shock and not worsening their clinical condition, the Committee determined the best approach was to provide straightforward access to percutaneous

endovascular MCSD or IABP support in such circumstances. The Committee voted to modify the proposal to provide a status 2 pathway for candidates experiencing cardiogenic shock but develop VT as a result of the proposed inotropic therapy.

Appropriate Assignment for Candidates Not on Inotropes

The proposal also asked the community if status 3, rather than status 2, would be more appropriate for candidates with an IABP or percutaneous endovascular MCSD. Most commenters were not supportive of moving all IABP and percutaneous endovascular MCSD candidates to status 3. There were commenters who were supportive of splitting the candidates on an IABP between status 2 and status 3 based on use of inotropes. Following public comment, the Committee chose to maintain their original intention of listing all candidates with an IABP to stabilize cardiogenic shock in status 2. Rather than creating a new status 3 criteria for IABP use without inotropes, the Committee created a new status 2 pathway in the proposal for candidates who develop VT during inotropic therapy. The Committee believes this addresses the concern commenters had regarding inotrope usage and keeps candidates in the proper status based on medical urgency.

Need for Increased Specificity Concerning Duration of Inotropic Therapy and Development of Guidance to Assist Regional Review Board Members

Several commenters asked for more specificity and guidance on inotropic therapy. The Committee chose to allow for physician discretion in determining the best treatment for their candidates. This was particularly true for time on inotropes, and treatment for candidates with arrhythmias. Commenters also voiced concern that this policy could lead to more exception requests, and clear guidance for review boards may be necessary.

The Committee members indicated that it was better to address in policy, as described earlier in this section, a pathway for patients who experience arrhythmias to obtain mechanical device support at adult heart status 2. At the same time, the Committee remains interested in providing additional guidance to the regional review board members as part of a future project.

Management of Care

Another major theme from public comment was whether the proposals was being overly prescriptive or restrictive of management of care options for transplant programs treating candidates experiencing cardiogenic shock. At least eight individual commenters from both regional meetings and the online portal made clear this policy change would affect their preferred management of care option. Some of these comments were in relation to candidates with arrhythmias, while other participants claimed the lower waitlist mortality rates for candidates with an IABP was evidence of the success of the device rather than its abundant use. The intent of the Committee is to ensure the alignment of medical urgency within each heart status by stratifying methods used to stabilize cardiogenic shock. As such, the Committee did not make any changes to the policy language in response to this feedback.

Compliance Analysis

NOTA and OPTN Final Rule

The Committee submits this proposal for consideration under the authority of the National Organ Transplant Act of 1984 (NOTA) and the OPTN Final Rule. NOTA requires the OPTN to "establish…medical criteria for allocating organs and provide to members of the public an opportunity to comment with respect to such criteria."⁴⁰ The OPTN Final Rule states the OPTN "shall be responsible for developing…policies for the equitable allocation for cadaveric organs."⁴¹ This policy change addresses equitable allocation by ensuring similarly situated patients receive offers by modifying the criteria for qualifying for status 2 through use of an IABP to ensure a candidate's status accurately represents their waitlist mortalities.

The Final Rule requires that when developing policies for the equitable allocation of cadaveric organs, such policies must be developed "in accordance with §121.8," which requires that allocation policies "(1) Shall be based on sound medical judgment; (2) Shall seek to achieve the best use of donated organs; (3) Shall preserve the ability of a transplant program to decline an offer of an organ or not to use the organ for the potential recipient in accordance with §121.7(b)(4)(d) and (e); (4) Shall be specific for each organ type or combination of organ types to be transplanted into a transplant candidate; (5) Shall be designed to avoid wasting organs, to avoid futile transplants, to promote patient access to transplantation, and to promote the efficient management of organ placement;...(8) Shall not be based on the candidate's place of residence or place of listing, except to the extent required by paragraphs (a)(1)-(5) of this section."⁴² This proposal:

- Is based on sound medical judgement⁴³ because it is an evidence-based change relying on the following evidence:
 - Data collected from OPTN Monitoring reports, data requests, and medical research journals.
 - Medical judgement that heart allocation is aligned based on waitlist mortality rates, does not disadvantage patients within the same status, and evidence that shows a misalignment of mortality rates within status 2 among patients with an IABP device.
- Seeks to achieve the best use of donated organs⁴⁴ by ensuring organs are allocated and transplanted according to medical urgency:
 - Status 2 candidates should all have similar waitlist mortalities and medical urgency, but evidence demonstrates that patients with an IABP currently have mortality rates that do not align with the status 2 classifications. Requiring the reporting of other medical therapies prior to the use of an IABP should allow for greater access to organ offers for patients with similar waitlist mortality rates.

This proposal also preserves the ability of a transplant program to decline an offer or not use the organ for a potential recipient,⁴⁵ and it is specific to an organ type, in this case heart.⁴⁶

⁴⁰ 42 U.S.C. § 274(b)(2)(B).

⁴¹ 42 C.F.R. § 121.4(a)(1).

⁴² 42 C.F.R. § 121.8(a).

⁴³ 42 C.F.R. § 121.8(a)(1). ⁴⁴ 42 C.F.R. § 121.8(a)(2).

⁴⁵ 42 C.F.R. § 121.8(a)(3).

⁴⁶ 42 C.F.R. § 121.8(a)(4).

Although the proposal outlined in this briefing paper addresses certain aspects of the Final Rule listed above, the Committee does not expect impacts on the following aspects of the Final Rule:

- Is designed to avoid wasting organs⁴⁷
- Is designed to avoid futile transplants⁴⁸
- Is designed to...promote patient access to transplantation⁴⁹
- Promotes the efficient management of organ placement⁵⁰
- Is not based on the candidate's place of residence or place of listing⁵¹

Transition Plan

The Final Rule also requires the OPTN to "consider whether to adopt transition procedures" whenever organ allocation policies are revised.⁵² The Committee recognized there could be candidates who had qualified as status 2 under the current policy who would not qualify for that status under the policy change at the time of implementation. Those candidates will remain at status 2 until the expiration of the approved form. An extension of the approved form will not be available. Instead, a new initial form should be submitted by the transplant program for the candidate to maintain the status. If a new initial form is not submitted by the transplant program prior to expiration the candidate's status assignment will be downgraded as outlined in policy.

Implementation Considerations

Transplant Programs

Operational Considerations

Transplant programs will need to ensure their staff are made aware of the changes to status 2 IABP and percutaneous endovascular MCSD qualifying criteria. These changes may prompt changes to clinical practice. Staff will also need to be aware of data collection changes to the status 2 justification and extension forms. These changes can be found in the section titled **Proposed Data Collection Changes.**

Fiscal Impact

This proposal may require a minor increase in training for heart transplant staff, an increase in time entering additional data in charts and reviewing chart and data entries, and the possibility of additional internal compliance audits during the proposal's implementation. There will be no ongoing implementation costs or increase in long-term staff burden. Notably, depending on how many IABP patients are waitlisted at a transplant hospital, there could be an initial increase in status change submissions.

⁴⁷ 42 C.F.R. § 121.8(a)(5).
⁴⁸ Id.
⁴⁹ Id.
⁵⁰ Id.
⁵¹ 42 C.F.R. § 121.8(a)(8).
⁵² 42 C.F.R. § 121.8(d)(1).

OPTN

Operational Considerations

This proposal requires the submission of official OPTN data that are not presently collected by the OPTN. The OPTN Contractor has agreed that data collected pursuant to the OPTN's regulatory requirements in §121.11 of the OPTN Final Rule will be collected through OMB approved data collection forms. Therefore, after OPTN Board approval, the forms will be submitted for OMB approval under the Paperwork Reduction Act of 1995. This will require a revision of the OMB-approved data collection instruments, which may impact the implementation timeline.

The proposal requires additional data elements to be collected for both the initial listing of a candidate at adult heart status 2 via IABP or percutaneous endovascular MCSD, and to extend the same candidate at status 2. Currently, the OPTN data collection for adult heart status 2 does not require a program to submit any information regarding inotropic therapy or VT. On the new data collection forms, programs will be asked to select the specific inotropes used, if the inotropes were administered at a high dose or multiple doses, and the amount of inotropes the candidate received prior to implanting the device and in weaning attempts. A checkbox will also be added to the data collection forms that programs may select if a candidate develops VT during inotropic therapy. A similar VT checkbox will be present on the data collection forms for percutaneous endovascular mechanical circulatory support devices (see Proposed Data Collection Changes section). **Table 3** shows the changes made to data collection forms for IABPs (see Proposed Data Collection Changes section). The OPTN Contractor will need to make transplant programs aware of the policy changes and the changes to the status 2 justification and extension forms.

Resource Estimates

The OPTN contractor estimates 2920 hours for implementation. Implementation will involve updates to the initial adult heart status 2 form, and the adult heart status 2 extension form. This will also include several edits made to the form, implementation meetings and meetings with committee leadership, monitoring process updates, and staff training. Additionally, targeted member emails, new articles, and web design.

The OPTN contractor estimates 165 hours for ongoing support for this project. This will include monitoring member questions and review board appeals, and site survey requirement updates. Additionally, includes contractor staff processing status 2 exception requests, post-implementation monitoring, and education of members of the policy change.

Post-implementation Monitoring

Member Compliance

The Final Rule requires that allocation policies "include appropriate procedures to promote and review compliance including, to the extent appropriate, prospective and retrospective reviews of each transplant program's application of the policies to patients listed or proposed to be listed at the program." This proposal will not change the current routine monitoring of OPTN members. Any data entered into OPTN computer systems may be reviewed by the OPTN, and members are required to provide documentation as requested.

Policy Evaluation

This policy will be formally evaluated at six, twelve, and eighteen months post-implementation. All metrics will be evaluated as data become available, with appropriate lags applied per typical OPTN conventions to account for the time delay in institutions reporting data and compared to an appropriate pre-policy cohort. The reporting timeline is subject to change based on the results.

The following metrics, and any additional metrics requested by the Committee, will be evaluated:

- The total number of candidates qualifying for adult status 2, overall and for candidates qualifying by IABP and percutaneous endovascular MCSD specifically
- Waiting list mortality for adult status 2 candidates, overall and for candidates qualifying by IABP and percutaneous endovascular MCSD specifically

Conclusion

This policy seeks to address the increasing usage of IABP in status 2 candidates and seeks to improve the stratification of candidates on the heart waiting list. This proposal offers a fair and reasonable solution, based on medical best practices that do not disadvantage candidates who meet commonly accepted medical requirements for an IABP. Appropriate changes were made following public comment to address community concerns regarding candidates who cannot tolerate inotropes due to arrhythmias. Additionally, this proposal seeks to prevent further congestion within status 2 by applying the same standard to percutaneous endovascular MCSDs.

1

Policy Language

Proposed new language is underlined (<u>example</u>) and language that is proposed for removal is struck through (example). Heading numbers, table and figure captions, and cross-references affected by the numbering of these policies will be updated as necessary.

6.1.B.iv: Percutaneous Endovascular Mechanical Circulatory Support Device

A candidate's transplant program may assign a candidate to adult status 2 if the candidate is admitted to
 the transplant hospital that registered the candidate on the waiting list, and is supported by a
 percutaneous endovascular mechanical circulatory support device without an oxygenator for

5 cardiogenic shock as evidenced by *either* of the following:

6 7 Within 7 days prior to percutaneous endovascular mechanical circulatory support, all of the 8 following are true within one 24 hour period both of the following are true: 9 1. All of the following hemodynamic measurements were obtained for the candidate 10 within one 24-hour period, and: 11 a. Systolic blood pressure of less than 90 mmHg b. Cardiac index of less than 1.8 L/min/m² if the candidate is not supported by 12 13 inotropes or less than 2.0 L/min/m² if the candidate is supported by inotropes 14 c. Pulmonary capillary wedge pressure of greater than 15 mmHg 15 2. The candidate *either*: a. Was being supported by inotropic therapy according to either of the following 16 qualifying doses, or 17 18 A continuous infusion of at least one high-dose intravenous inotrope, 19 or: 20 Dobutamine greater than or equal to 7.5 mcg/kg/min 21 Milrinone greater than or equal to 0.50 mcg/kg/min 22 Epinephrine greater than or equal to 0.02 mcg/kg/min 23 A continuous infusion of at least two intravenous inotropes: 24 Dobutamine greater than or equal to 3 mcg/kg/min 25 • Milrinone greater than or equal to 0.25 mcg/kg/min 26 Epinephrine greater than or equal to 0.01 mcg/kg/min 27 Dopamine greater than or equal to 3 mcg/kg/min 28 b. Developed ventricular tachycardia lasting at least 30 seconds or required cardioversion, defibrillation, or antitachycardia pacing after inotropic therapy 29 was initiated in an attempt to reach the qualifying doses 30 31 32 If hemodynamic measurements could not be obtained within 7 days prior to percutaneous ٠ 33 endovascular mechanical circulatory support, at least one of the following is was true within 24 34 hours prior to percutaneous endovascular mechanical circulatory support: 35 CPR was performed on the candidate 36 Systolic blood pressure less than 70 mmHg 37 • Arterial lactate greater than 4 mmol/L 38 Aspartate transaminase (AST) or alanine transaminase (ALT) greater than 1,000 U/L 39 Candidates that meet the criteria above will remain in this status for up to 14 days from submission of 40 the *Heart Status 2 Justification Form*. Every 14 days, the transplant program may apply to the RRB to 41 extend the candidate's status if the candidate remains supported by the percutaneous endovascular



13	mechanical circulatory support device. The transplant program must provide to the RRB objective evidence of <i>both</i> of the following:
14 15 16	 The candidate demonstrated a contraindication to being supported by a durable device, and Either
17 18 19 50	 a. Within 48 hours prior to the status expiring, the transplant program failed at weaning demonstrated a failure to wean the candidate from the percutaneous endovascular mechanical circulatory support device evidenced by at least one of the following: Mean arterial pressure (MAP) less than 60 mmHg
51	Cardiac index less than 2.0 L/min/m ⁻
52	Pulmonary capillary wedge pressure greater than 15 mmHg
53	 SvO₂ less than 50 percent measured by central venous catheter
54 - E	at least one of the following while being supported by inotropic therapy at a qualifying
5 5	<u>aose, or:</u>
	<u>Mean arterial pressure (MAP) less than 60 mmHg</u>
o/	Cardiac index less than 2.0 L/min/m ² Dube on any sequences and the analysis of the sector than 15 models
00 -0	Pulmonary capillary wedge pressure greater than 15 mmHg
59	 <u>SVO₂ less than 50 percent measured by central venous catheter</u> The condidate had qualified for status 2 after requiring a percutaneous endovascular
50	b. <u>The candidate had quained for status 2 after requiring a percutaneous endovascular</u>
52	related to ventricular tachycardia lasting at least 30 seconds, or requiring cardioversion
53	defibrillation or antitachycardia nacing
54 54	
55	The RRB will retrospectively review extension requests. If the candidate is still supported by the
56	percutaneous endovascular mechanical circulatory support device after 14 days and either the
57	extension request is not granted or the transplant program does not request an extension, then the
58	transplant program may assign the candidate to status 3.
59	
,,	
70	6.1.B.v: Intra-Aortic Balloon Pump (IABP)
70 71	6.1.B.v: Intra-Aortic Balloon Pump (IABP) A candidate's transplant program may assign a candidate to adult status 2 if the candidate is admitted to
70 71 72	6.1.B.v: Intra-Aortic Balloon Pump (IABP) A candidate's transplant program may assign a candidate to adult status 2 if the candidate is admitted to the transplant hospital that registered the candidate on the waiting list, and is supported by an IABP for
70 71 72 73	6.1.B.v: Intra-Aortic Balloon Pump (IABP) A candidate's transplant program may assign a candidate to adult status 2 if the candidate is admitted to the transplant hospital that registered the candidate on the waiting list, and is supported by an IABP for cardiogenic shock as evidenced by <i>either</i> of the following:
70 71 72 73 74	6.1.B.v: Intra-Aortic Balloon Pump (IABP) A candidate's transplant program may assign a candidate to adult status 2 if the candidate is admitted to the transplant hospital that registered the candidate on the waiting list, and is supported by an IABP for cardiogenic shock as evidenced by <i>either</i> of the following:
70 71 72 73 74 75	 6.1.B.v: Intra-Aortic Balloon Pump (IABP) A candidate's transplant program may assign a candidate to adult status 2 if the candidate is admitted to the transplant hospital that registered the candidate on the waiting list, and is supported by an IABP for cardiogenic shock as evidenced by <i>either</i> of the following: Within 7 days prior to IABP support, <i>all</i> of the following are true within one 24 hour period <u>both</u> of the following are true within one 24 hour period <u>both</u>.
70 71 72 73 74 75 76	 6.1.B.v: Intra-Aortic Balloon Pump (IABP) A candidate's transplant program may assign a candidate to adult status 2 if the candidate is admitted to the transplant hospital that registered the candidate on the waiting list, and is supported by an IABP for cardiogenic shock as evidenced by <i>either</i> of the following: Within 7 days prior to IABP support, <i>all</i> of the following are true within one 24 hour period <u>both</u> of the following are true:
70 71 72 73 74 75 76 77	 6.1.B.v: Intra-Aortic Balloon Pump (IABP) A candidate's transplant program may assign a candidate to adult status 2 if the candidate is admitted to the transplant hospital that registered the candidate on the waiting list, and is supported by an IABP for cardiogenic shock as evidenced by <i>either</i> of the following: Within 7 days prior to IABP support, <i>all</i> of the following are true within one 24 hour period <u>both of the following are true</u>: All of the following hemodynamic measurements were obtained for the candidate within one 24 hour period and:
70 71 72 73 74 75 76 77 78	 6.1.B.v: Intra-Aortic Balloon Pump (IABP) A candidate's transplant program may assign a candidate to adult status 2 if the candidate is admitted to the transplant hospital that registered the candidate on the waiting list, and is supported by an IABP for cardiogenic shock as evidenced by <i>either</i> of the following: Within 7 days prior to IABP support, <i>all</i> of the following are true within one 24 hour period <u>both</u> of the following are true: All of the following hemodynamic measurements were obtained for the candidate within one 24-hour period, and:
70 71 72 73 74 75 76 77 78 79	 6.1.B.v: Intra-Aortic Balloon Pump (IABP) A candidate's transplant program may assign a candidate to adult status 2 if the candidate is admitted to the transplant hospital that registered the candidate on the waiting list, and is supported by an IABP for cardiogenic shock as evidenced by <i>either</i> of the following: Within 7 days prior to IABP support, <i>all</i> of the following are true within one 24 hour period <u>both of the following are true</u>: All of the following hemodynamic measurements were obtained for the candidate within one 24-hour period, and: Systolic blood pressure of less than 90 mmHg Cardiac index of less than 1.8 L/min/m² if the candidate is not supported by
70 71 72 73 74 75 76 77 78 79 30 31	 6.1.B.v: Intra-Aortic Balloon Pump (IABP) A candidate's transplant program may assign a candidate to adult status 2 if the candidate is admitted to the transplant hospital that registered the candidate on the waiting list, and is supported by an IABP for cardiogenic shock as evidenced by <i>either</i> of the following: Within 7 days prior to IABP support, <i>all</i> of the following are true within one 24 hour period <u>both of the following are true</u>: All of the following hemodynamic measurements were obtained for the candidate within one 24-hour period, and: Systolic blood pressure of less than 90 mmHg Cardiac index of less than 1.8 L/min/m² if the candidate is not supported by inotropes or less than 2.0 L/min/m² if the candidate is supported by inotropes
70 71 72 73 74 75 76 77 78 79 30 31 32	 6.1.B.v: Intra-Aortic Balloon Pump (IABP) A candidate's transplant program may assign a candidate to adult status 2 if the candidate is admitted to the transplant hospital that registered the candidate on the waiting list, and is supported by an IABP for cardiogenic shock as evidenced by <i>either</i> of the following: Within 7 days prior to IABP support, <i>all</i> of the following are true within one 24 hour period <u>both of the following are true</u>: 1. <u>All of the following hemodynamic measurements were obtained for the candidate within one 24-hour period, and:</u> a. Systolic blood pressure <u>of less than 90 mmHg</u> b. Cardiac index <u>of less than 1.8 L/min/m² if the candidate is not supported by inotropes or less than 2.0 L/min/m² if the candidate is supported by inotropes</u> c. Pulmonary capillary wedge pressure of greater than 15 mmHg
70 71 72 73 74 75 76 77 78 79 30 31 32 33	 6.1.B.v: Intra-Aortic Balloon Pump (IABP) A candidate's transplant program may assign a candidate to adult status 2 if the candidate is admitted to the transplant hospital that registered the candidate on the waiting list, and is supported by an IABP for cardiogenic shock as evidenced by <i>either</i> of the following: Within 7 days prior to IABP support, <i>all</i> of the following are true within one 24 hour period <u>both of the following are true</u>: 1. <u>All</u> of the following hemodynamic measurements were obtained for the candidate within one 24-hour period, and: a. Systolic blood pressure <u>of</u> less than 90 mmHg b. Cardiac index <u>of less than 1.8 L/min/m² if the candidate is not supported by inotropes</u> c. Pulmonary capillary wedge pressure <u>of</u> greater than 15 mmHg
70 71 72 73 74 75 76 77 78 79 30 31 32 33 33	 6.1.B.v: Intra-Aortic Balloon Pump (IABP) A candidate's transplant program may assign a candidate to adult status 2 if the candidate is admitted to the transplant hospital that registered the candidate on the waiting list, and is supported by an IABP for cardiogenic shock as evidenced by <i>either</i> of the following: Within 7 days prior to IABP support, <i>all</i> of the following are true within one 24 hour period <u>both of the following are true</u>: 1. <u>All of the following hemodynamic measurements were obtained for the candidate within one 24-hour period, and: a. Systolic blood pressure of less than 90 mmHg b. Cardiac index of less than 1.8 L/min/m² if the candidate is not supported by inotropes c. Pulmonary capillary wedge pressure of greater than 15 mmHg </u> 2. The candidate <i>either</i>: a. Was being supported by inotropic therapy according to either of the following
70 71 72 73 74 75 76 77 78 79 30 31 32 33 34 35	 6.1.B.v: Intra-Aortic Balloon Pump (IABP) A candidate's transplant program may assign a candidate to adult status 2 if the candidate is admitted to the transplant hospital that registered the candidate on the waiting list, and is supported by an IABP for cardiogenic shock as evidenced by <i>either</i> of the following: Within 7 days prior to IABP support, <i>all</i> of the following are true within one 24 hour period <u>both of the following are true</u>: All of the following hemodynamic measurements were obtained for the candidate within one 24-hour period, and: Systolic blood pressure of less than 90 mmHg Cardiac index of less than 1.8 L/min/m² if the candidate is not supported by inotropes Pulmonary capillary wedge pressure of greater than 15 mmHg The candidate <i>either</i>: Was being supported by inotropic therapy according to either of the following qualifying doses, or
70 71 72 73 74 75 76 77 78 79 30 31 32 33 34 35 36	 6.1.B.v: Intra-Aortic Balloon Pump (IABP) A candidate's transplant program may assign a candidate to adult status 2 if the candidate is admitted to the transplant hospital that registered the candidate on the waiting list, and is supported by an IABP for cardiogenic shock as evidenced by <i>either</i> of the following: Within 7 days prior to IABP support, <i>all</i> of the following are true within one 24 hour period <u>both of the following are true</u>: <i>All</i> of the following hemodynamic measurements were obtained for the candidate within one 24-hour period, and: a. Systolic blood pressure of less than 90 mmHg b. Cardiac index of less than 1.8 L/min/m² if the candidate is not supported by inotropes or less than 2.0 L/min/m² if the candidate is supported by inotropes c. Pulmonary capillary wedge pressure of greater than 15 mmHg 2. <u>The candidate <i>either</i>:</u> a. Was being supported by inotropic therapy according to either of the following qualifying doses, or A continuous infusion of at least one high-dose intravenous inotrope,
70 71 72 73 74 75 76 77 78 79 30 31 32 33 34 35 36 37	 6.1.B.v: Intra-Aortic Balloon Pump (IABP) A candidate's transplant program may assign a candidate to adult status 2 if the candidate is admitted to the transplant hospital that registered the candidate on the waiting list, and is supported by an IABP for cardiogenic shock as evidenced by <i>either</i> of the following: Within 7 days prior to IABP support, <i>all</i> of the following are true within one 24 hour period <u>both of the following are true</u>: <u>All of the following hemodynamic measurements were obtained for the candidate within one 24-hour period, and:</u> Systolic blood pressure <u>of</u> less than 90 mmHg Cardiac index <u>of less than 1.8 L/min/m² if the candidate is not supported by inotropes or less than 2.0 L/min/m² if the candidate is supported by inotropes</u> Pulmonary capillary wedge pressure <u>of</u> greater than 15 mmHg <u>The candidate <i>either</i>: Was being supported by inotropic therapy according to either of the following qualifying doses, or A continuous infusion of at least one high-dose intravenous inotrope, <u>or:</u> </u>

89	 Milrinone greater than or equal to 0.50 mcg/kg/min
90	 Epinephrine greater than or equal to 0.02 mcg/kg/min
91	 <u>A continuous infusion of at least two intravenous inotropes:</u>
92	 Dobutamine greater than or equal to 3 mcg/kg/min
93	 Milrinone greater than or equal to 0.25 mcg/kg/min
94	 Epinephrine greater than or equal to 0.01 mcg/kg/min
95	 Dopamine greater than or equal to 3 mcg/kg/min
96	b. Developed ventricular tachycardia lasting at least 30 seconds or required
97	cardioversion, defibrillation, or antitachycardia pacing after inotropic therapy
98	was initiated in an attempt to reach the qualifying doses
99	
100	 If hemodynamic measurements could not be obtained within 7 days prior to IABP support, at
101	least <i>one</i> of the following is <u>was</u> true within 24 hours prior to IABP support:
102	 CPR was performed on the candidate
103	 Systolic blood pressure less than 70 mmHg
104	 Arterial lactate greater than 4 mmol/L
105	 Aspartate transaminase (AST) or alanine transaminase (ALT) greater than 1,000 U/L
106	
107	Candidates that meet the criteria above will remain in this status for up to 14 days from submission of
108	the Heart Status 2 Justification Form. Every 14 days, the transplant program may apply to the RRB to
109	extend the candidate's status if the candidate remains supported by the IABP. The transplant program
110	must provide to the RRB objective evidence of <i>both</i> of the following:
111	
112	1. The candidate demonstrated a contraindication to being supported by a durable device, and
113	2. <u>Either</u>
114	a. Within 48 hours prior to the status expiring, the transplant program failed to wean
115	<u>demonstrated a failure to wean</u> the candidate from the IABP as evidenced by at least
116	<i>one</i> of the following:
117	 Mean arterial pressure (MAP) less than 60 mmHg
118	 Cardiac index less than 2.0 L/min/m²
119	 Pulmonary capillary wedge pressure greater than 15 mmHg
120	\odot — SvO ₂ -less than 50 percent measured by central venous catheter
121	at least one of the following, while being supported by inotropic therapy at a qualifying
122	dose, or:
123	 Mean arterial pressure (MAP) less than 60 mmHg
124	 <u>Cardiac index less than 2.0 L/min/m²</u>
125	 Pulmonary capillary wedge pressure greater than 15 mmHg
126	 <u>SvO₂ less than 50 percent measured by central venous catheter</u>
127	b. The candidate had qualified for status 2 after requiring the IABP due to failure to be
128	supported on inotropes related to ventricular tachycardia lasting at least 30 seconds, or
129	requiring cardioversion, defibrillation, or antitachycardia pacing.
130	The RRB will retrospectively review extension requests. If the candidate is still supported by the IABP
131	after 14 days and either the extension request is not granted or the transplant program does not
400	

1

Proposed Data Collection Changes

Table 2: Proposed New Data Fields

Data Field	Forms	Description of Response Field
		Data field will appear on OPTN Waiting
Candidates developed ventricular		List for both intra-aortic balloon pump
tachycardia lasting at least 30 seconds		and percutaneous endovascular
or required cardioversion,		mechanical circulatory support device
defibrillation, or antitachycardia pacing		qualifying criteria.
after inotropic therapy was initiated in		
an attempt to reach the qualifying	OPTN Waiting	Radio button will be used capture
<u>doses</u>	List	whether criteria was met
The candidate had qualified for status 2		
after requiring a percutaneous		
endovascular mechanical circulatory		
support device due to failure to be		
supported on inotropes related to		
ventricular tachycardia lasting at least		
30 seconds, or requiring cardioversion,	OPTN Waiting	Radio button will be used capture
defibrillation, or antitachycardia pacing	List	whether criteria was met
The candidate had qualified for status 2		
after requiring the IABP due to failure		
to be supported on inotropes related		
to ventricular tachycardia lasting at		
least 30 seconds, or requiring		
cardioversion, defibrillation, or	OPTN Waiting	Radio button will be used capture
antitachycardia pacing	List	whether criteria was met

Table 3: Proposed Modifications

Data Field	Forms	Description of Response Field
[Applies to percutaneous endovascular mechanical circulatory support device]		 <u>All of the following hemodynamic</u> measurements were obtained <u>for</u> <u>the candidate</u> within one 24-hour period, <u>and</u>: Cardiac index <u>of</u> less than 1.8 <u>L/min/m² if the candidate is not</u> <u>supported by inotropes or</u> less than 2.0 L/min/m² if the candidate is supported by
Hemodynamics measurements were	OPTN Waiting	inotropes
obtained within one 24 hours period	List	2) <u>The candidate either</u>
		 <u>All of the following hemodynamic</u> measurements were obtained <u>for</u> <u>the candidate</u> within one 24-hour period, <u>and</u>:
		b) Cardiac index <u>of</u> l ess than 1.8 L/min/m ² if the candidate is not
[Applies to intra-aortic balloon pump]		supported by inotropes or less than 2.0 L/min/m ² if the candidate is supported by
Hemodynamics measurements were	OPTN Waiting	inotropes
obtained within one 24 hours period	List	3) <u>The candidate either</u>

3 4

Table 4: Proposed Removals

Data Field	Forms	Description of Response Field
Was the candidate on inotropes at the	OPTN Waiting	
time cardiac index was obtained?	List	Yes/No

#

5

Appendix A: Post-Public Comment Changes

New language that was proposed following public comment is underlined and highlighted (<u>example</u>); language that is proposed for removal following public comment is struck through and highlighted (<u>example</u>).

6.1.B.iv Percutaneous Endovascular Mechanical Circulatory Support Device

A candidate's transplant program may assign a candidate to adult status 2 if the candidate is admitted to the transplant hospital that registered the candidate on the waiting list, and is supported by a percutaneous endovascular mechanical circulatory support device without an oxygenator for cardiogenic shock as evidenced by *either* of the following:

- Within 7 days prior to percutaneous endovascular mechanical circulatory support, *both* of the following are true:
 - All of the following <u>hemodynamic</u> measurements <u>were obtained for the candidate</u> within one 24-hour period, <u>and:</u>
 - a. Systolic blood pressure of less than 90 mmHg
 - b. Cardiac index of less than 2.0 L/min/m²
 - c. Pulmonary capillary wedge pressure of greater than 15 mmHg
 - 2. <u>The candidate either:</u>
 - Was being supported by inotropic therapy according to either of the following qualifying doses, or
 - A continuous infusion of at least one high-dose intravenous inotrope, or:
 - Dobutamine greater than or equal to 7.5 mcg/kg/min
 - Milrinone greater than or equal to 0.50 mcg/kg/min
 - Epinephrine greater than or equal to 0.02 mcg/kg/min
 - A continuous infusion of at least two intravenous inotropes:
 - Dobutamine greater than or equal to 3 mcg/kg/min
 - Milrinone greater than or equal to 0.25 mcg/kg/min
 - Epinephrine greater than or equal to 0.01 mcg/kg/min
 - Dopamine greater than or equal to 3 mcg/kg/min
 - b. <u>Developed ventricular tachycardia lasting at least 30 seconds or required</u> <u>cardioversion, defibrillation, or antitachycardia pacing after inotropic therapy</u> was initiated in an attempt to reach the qualifying doses
- If hemodynamic measurements could not be obtained within 7 days prior to percutaneous endovascular mechanical circulatory support, at least *one* of the following iswas true within 24 hours prior to percutaneous endovascular mechanical circulatory support:
 - CPR was performed on the candidate
 - Systolic blood pressure less than 70 mmHg
 - Arterial lactate greater than 4 mmol/L
 - Aspartate transaminase (AST) or alanine transaminase (ALT) greater than 1,000 U/L

Candidates that meet the criteria above will remain in this status for up to 14 days from submission of *the Heart Status 2 Justification Form*. Every 14 days, the transplant program may apply to the RRB to



extend the candidate's status if the candidate remains supported by the percutaneous endovascular mechanical circulatory support device. The transplant program must provide to the RRB objective evidence of *all both* of the following:

The candidate is supported by qualifying inotropic therapy

- 1. The candidate demonstrated a contraindication to being supported by a durable device, and
- 2. <u>Either</u>
 - a. Within 48 hours prior to the status expiring, the transplant program demonstrated a failure to wean the candidate from the percutaneous endovascular mechanical circulatory support device evidenced *at least one* of the following while being supported by inotropic therapy at a qualifying dose, or:
 - Mean arterial pressure (MAP) less than 60 mmHg
 - Cardiac index less than 2.0 L/min/m²
 - Pulmonary capillary wedge pressure greater than 15 mmHg
 - SvO₂ less than 50 percent measured by central venous catheter
- 3) <u>The candidate had qualified for status 2 after requiring a percutaneous endovascular mechanical circulatory support device due to failure to be supported on inotropes related to ventricular tachycardia lasting at least 30 seconds, or requiring cardioversion, defibrillation, or antitachycardia pacing.</u>

The RRB will retrospectively review extension requests. If the candidate is still supported by the percutaneous endovascular mechanical circulatory support device after 14 days and either the extension request is not granted or the transplant program does not request an extension, then the transplant program may assign the candidate to status 3.

6.1.B.v Intra-Aortic Balloon Pump (IABP)

A candidate's transplant program may assign a candidate to adult status 2 if the candidate is admitted to the transplant hospital that registered the candidate on the waiting list, and is supported by an IABP for cardiogenic shock as evidenced by *either* of the following:

- Within 7 days prior to IABP support, *both* of the following are true:
 - All of the following <u>hemodynamic</u> measurements <u>were obtained for the candidate</u> within one 24-hour period, <u>and:</u>
 - a. Systolic blood pressure <u>of</u> less than 90 mmHg
 - b. Cardiac index of less than 2.0 L/min/m²
 - c. Pulmonary capillary wedge pressure of greater than 15 mmHg
 - <u>The candidate either:</u>
 - Was being supported by inotropic therapy according to either of the following qualifying doses, or
 - A continuous infusion of at least one high-dose intravenous inotrope, or:
 - Dobutamine greater than or equal to 7.5 mcg/kg/min
 - Milrinone greater than or equal to 0.50 mcg/kg/min
 - Epinephrine greater than or equal to 0.02 mcg/kg/min
 - A continuous infusion of at least two intravenous inotropes:
 - Dobutamine greater than or equal to 3 mcg/kg/min
 - Milrinone greater than or equal to 0.25 mcg/kg/min



- Epinephrine greater than or equal to 0.01 mcg/kg/min
- Dopamine greater than or equal to 3 mcg/kg/min
- b. <u>Developed ventricular tachycardia lasting at least 30 seconds or required</u> <u>cardioversion, defibrillation, or antitachycardia pacing after inotropic therapy</u> <u>was initiated in an attempt to reach the qualifying doses</u>
- If hemodynamic measurements could not be obtained within 7 days prior to IABP support, at least *one* of the following is was true within 24 hours prior to IABP support:
 - CPR was performed on the candidate
 - Systolic blood pressure less than 70 mmHg
 - o Arterial lactate greater than 4 mmol/L
 - AST or ALT greater than 1,000 U/L

Candidates that meet the criteria above will remain in this status for up to 14 days from submission of *the Heart Status 2 Justification Form*. Every 14 days, the transplant program may apply to the RRB to extend the candidate's status if the candidate remains supported by the IABP. The transplant program must provide to the RRB objective evidence of *all both* of the following:

- The candidate is supported by qualifying inotropic therapy
- 1. The candidate demonstrated a contraindication to being supported by a durable device, and
- 2. <u>Either</u>
 - a. Within 48 hours prior to the status expiring, the transplant program demonstrated a failure to wean the candidate from the IABP as evidenced by *at least one* of the following while being supported by inotropic therapy at a qualifying dose, or:
 - Mean arterial pressure (MAP) less than 60 mmHg
 - Cardiac index less than 2.0 L/min/m²
 - Pulmonary capillary wedge pressure greater than 15 mmHg
 - SvO₂ less than 50 percent measured by central venous catheter
 - b. <u>The candidate had qualified for status 2 after requiring the IABP due to failure to be</u> <u>supported on inotropes related to ventricular tachycardia lasting at least 30 seconds, or</u> <u>requiring cardioversion, defibrillation, or antitachycardia pacing.</u>

The RRB will retrospectively review extension requests. If the candidate is still supported by the IABP after 14 days and either the extension request is not granted or the transplant program does not request an extension, then the transplant program may assign the candidate to status 3.

#